Electronic Filing: Received, Clerk's Office 03/29/2023 P.C. #16

 From:
 McGill, Richard

 To:
 Brown, Don

 Cc:
 Salk, Chloe; Fox, Tim

Subject: FW: R23-18 (35 IAC 201/46 IR 20627, 35 IAC 202/46 IR 20638, 35 IAC 212/46 IR 20644)

Date: Wednesday, March 29, 2023 1:19:54 PM

Attachments: <u>image001.png</u>

R23-018 Responses to JCAR Questions.pdf

35-201RG-P r01 (46-53).pdf 35-202RG-P r01 (46-53).pdf 35-212RG-P r01 (46-53).pdf

Good afternoon, Mr. Clerk:

Please docket this email exchange with JCAR, including the four attachments, as a public comment in R23-18.

Thank you.

Richard R. McGill, Jr.
Senior Attorney for Research & Writing
Illinois Pollution Control Board
60 E. Van Buren St., Suite 630
Chicago, Illinois 60605
richard.mcgill@illinois.gov (312) 814-6983



From: McGill, Richard

Sent: Wednesday, March 29, 2023 1:18 PM **To:** Eastvold, Jonathan C. <Jonathan E@ilga.gov>

Subject: RE: R23-18 (35 IAC 201/46 IR 20627, 35 IAC 202/46 IR 20638, 35 IAC 212/46 IR 20644)

Good afternoon, Jonathan:

I've attached four documents. The first document contains Board staff responses to your question and proposed changes to Parts 201, 202, and 212, as emailed to me on January 17, 2023. The other three attachments are the JCAR line-numbered r01 documents referenced in your changes and our responses.

Thank you for your careful review. Please let me know if you have any questions.

Best regards,

Richard

Richard R. McGill, Jr. Senior Attorney for Research & Writing Illinois Pollution Control Board 60 E. Van Buren St., Suite 630

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Chicago, Illinois 60605 richard.mcgill@illinois.gov (312) 814-6983



From: Eastvold, Jonathan C. < <u>JonathanE@ilga.gov</u>>

Sent: Tuesday, January 17, 2023 12:02 PM

To: McGill, Richard < <u>Richard.McGill@illinois.gov</u>>

Subject: [External] R23-18 (35 IAC 201/46 IR 20627, 35 IAC 202/46 IR 20638, 35 IAC 212/46 IR

20644)

Greetings!

We had just a few suggested changes on the rulemakings in this docket (below), but also one question: why did the Agency and the Board fail to address this problem in 2015 when USEPA first required it?

201:

- 1. In line 193, strike "of this Chapter".
- 2. In lines 214-215, strike "; provided, however, that" and add ", but".
- 3. In line 334, strike "APA Act" and add "Illinois Administrative Procedure Act [5 ILCS 100]".

202:

- 1. In line 81, strike "which" and add "that".
- 2. In line 88, after "condition" add a comma.
- 3. In line 110, strike "which" and add "that".

212:

- 1. In line 206, strike "which" and add "that".
- 2. In line 208, strike "of this Subpart".
- 3. In line 232, strike "part".
- 4. In line 233, strike "of this Part".
- 5. In line 298, strike the comma.
- 6. In line 300, strike "one hour" and add "one-hour".

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- 7. In line 303, strike "of this Section".
- 8. In lines 308-309 and 312, strike "of this Section".
- 9. In line 316, strike "lbs/ mmbtu" and add "lbs/MMbtu".
- 10. In lines 318-319 and 322, strike "of this Section".
- 11. In line 334, strike the period.
- 12. In line 338, strike "of this Section".
- 13. In line 352, strike "ten" and the parentheses.
- 14. In line 356, strike "three" and the parentheses.

Thanks for your consideration.

All the best,

Jonathan

Jonathan C. Eastvold, Ph.D. Rules Analyst III

Illinois General Assembly
Joint Committee on Administrative Rules
700 Stratton Building
Springfield IL 62706
217-524-9010

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From: Eastvold, Jonathan C. <Jonathan E@ilga.gov>

Sent: Tuesday, January 17, 2023 12:02 PM

To: McGill, Richard < Richard. McGill@illinois.gov>

Subject: [External] R23-18 (35 IAC 201/46 IR 20627, 35 IAC 202/46 IR 20638, 35 IAC 212/46

IR 20644)

Greetings!

We had just a few suggested changes on the rulemakings in this docket (below), but also one question: why did the Agency and the Board fail to address this problem in 2015 when USEPA first required it?

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- 2. In line 88, after "condition" add a comma.
- 3. In line 110, strike "which" and add "that".

212:

- 1. In line 206, strike "which" and add "that".
- 2. In line 208, strike "of this Subpart".
- 3. In line 232, strike "part".
- 4. In line 233, strike "of this Part".
- 5. In line 298, strike the comma.
- 6. In line 300, strike "one hour" and add "one-hour".
- 7. In line 303, strike "of this Section".
- 8. In lines 308-309 and 312, strike "of this Section".
- 9. In line 316, strike "lbs/ mmbtu" and add "lbs/MMbtu".

- 10. In lines 318-319 and 322, strike "of this Section".
- 11. In line 334, strike the period.
- 12. In line 338, strike "of this Section".
- 13. In line 352, strike "ten" and the parentheses.
- 14. In line 356, strike "three" and the parentheses.

Thanks for your consideration.

All the best,

Jonathan

Jonathan C. Eastvold, Ph.D. Rules Analyst III

Illinois General Assembly Joint Committee on Administrative Rules 700 Stratton Building Springfield IL 62706 217-524-9010

Board staff responses and related changes (3/29/23) appear in bold, red font below.

We had just a few suggested changes on the rulemakings in this docket (below), but also one question: why did the Agency and the Board fail to address this problem in 2015 when USEPA first required it?

As this question asks about both agencies, we initially point out the separate statutory roles of IEPA and the Board in proposing and adopting rules required by the federal Clean Air Act, as amended (CAA). Under the Environmental Protection Act (Act), IEPA is designated the "air pollution agency for the state for all purposes of the [CAA]." 415 ILCS 5/4(l). IEPA is authorized to "take all action necessary or appropriate to secure to the State the benefits of" the CAA. *Id.* This CAA rulemaking to amend 35 Ill. Adm. Code 202, 202, and 212 (Board docket R23-18) was proposed by IEPA under the "fast-track" provisions of Section 28.5 of the Act, under which only IEPA may file proposals with the Board. *See* 415 ILCS 5/28.5(a). While the Board is authorized to "act for the State in regard to the adoption of standards for submission to the United States under any federal law respecting environmental protection" (415 ILCS 5/5(c)), Section 28(b) of the Act prohibits the Board from "on its own motion, propos[ing] regulations . . . to implement the provisions required by or related to the Clean Air Act Amendments of 1990, as now or hereafter amended" (415 ILCS 5/28(b)).

To understand why IEPA did not file its rulemaking proposal earlier requires a detailed explanation of what was happening and not happening at the executive and judicial levels of the federal government in the 2015-2022 timeframe. The following timeline of events is a matter of record in this proceeding (IEPA Proposal at 4-12 (Dec. 7, 2022); Jan. 19, 2023 Hrg. Tr. at 24-31) and the *Federal Register* (87 Fed. Reg. 1680-82 (Jan. 12, 2022)).

In June 2015, under the administration of President Obama, USEPA issued a State Implementation Plan (SIP) Call regarding the "startup, shutdown, and malfunction" (SSM) provisions of 36 states, including Illinois. USEPA found that Illinois' SSM provisions could be interpreted as giving IEPA the discretion to provide exemptions from emission standards during SSM periods; therefore, the provisions were inconsistent with the CAA in USEPA's view. The SSM SIP Call offered options to states for fixing their SSM provisions and required that these fixes be submitted to USEPA by November 22, 2016. However, in July 2015, several states appealed the SSM SIP Call to the D.C. Circuit Court.

While that case was pending, IEPA considered proceeding with a rulemaking to address the SSM SIP Call, but IEPA first required additional guidance from USEPA on implementing some of the available compliance options, including how to establish approvable alternative emission standards. IEPA asked USEPA for that guidance. However, the requested guidance was not provided before USEPA, under the administration of President Trump, indicated in 2017 that it was putting the SSM SIP Call on hold to reconsider it. IEPA therefore awaited the outcome of USEPA's reconsideration. Meanwhile, also in 2017, the D.C. Circuit Court granted USEPA's petition to hold the case in abeyance following the change in presidential administration. The litigation has remained in abeyance since 2017. During this abeyance, at monthly meetings, IEPA continued checking in with USEPA on the status of its reconsideration. But activity on SSM at the federal level remained on hold until 2020.

In 2020, USEPA withdrew the SSM SIP Call for some states and issued a memorandum that—as a new national policy—allowed exemptions and affirmative defenses for SSM periods. The memorandum, issued in October 2020, stated that it superseded the 2015 SSM SIP policy on exemption and affirmative defense provisions. The 2020 memorandum also stated that USEPA intended to review the SSM SIP Call for the remaining states to determine whether USEPA should maintain, modify, or withdraw it through future regulatory action. That review, however, never occurred due to the change in administrations from President Trump to President Biden.

On September 8, 2021, USEPA was sued by a group of non-governmental organizations in the Northern District of California for not issuing "findings of failure to submit" for those states that had not yet responded to the SSM SIP Call. On September 30, 2021, USEPA issued another memorandum; this one withdrew the 2020 memorandum and reinstated the SSM SIP Call. In this 2021 memorandum, USEPA stated that it no longer intended to review and potentially modify or withdraw the SIP Call. In keeping with its 2021 memorandum, USEPA published on January 12, 2022, a "Finding of Failure to Submit SIP

Revisions," which became effective on February 11, 2022. USEPA's Finding of Failure gave 12 states, including Illinois, 18 months to cure the finding of failure.

In response to the Finding of Failure, IEPA again sought guidance from USEPA. In mid-2022, USEPA advised IEPA that no formal guidance would be provided at that time concerning alternative emission standards and, further, the only compliance option clearly approvable to USEPA would be removing the offending SSM provisions. At that point, IEPA obtained management approval for and prepared a rulemaking proposal, for which IEPA conducted public outreach in November 2022. In turn, IEPA filed this rulemaking proposal with the Board on December 7, 2022. Under the CAA, USEPA must impose sanctions on states that fail to submit SSM SIP revisions by the 18-month deadline. Accordingly, to avoid sanctions for Illinois, IEPA must submit to USEPA the final rule amendments from this rulemaking by August 11, 2023.

Part 201:

- 4. In line 193, strike "of this Chapter". Agree.
- 5. In lines 214-215, strike "; provided, however, that" and add ", but". Agree.
- In line 334, strike "APA Act" and add "<u>Illinois Administrative Procedure Act [5 ILCS 100]</u>".
 Agree.

Part 202:

- 4. In line 81, strike "which" and add "that". Agree.
- 5. In line 88, after "condition" add a comma. Agree.
- 6. In line 110, strike "which" and add "that".

 Agree.

Part 212:

- 15. In line 206, strike "which" and add "that". Agree.
- 16. In line 208, strike "of this Subpart". Agree.
- 17. In line 232, strike "part".

Agree.

- 18. In line 233, strike "of this Part". **Agree.**
- 19. In line 298, strike the comma. Agree.
- 20. In line 300, strike "one hour" and add "<u>one-hour</u>". **Agree.**
- 21. In line 303, strike "of this Section".

 Agree.
- 22. In lines 308-309 and 312, strike "of this Section". **Agree.**
- 23. In line 316, strike "lbs/ mmbtu" and add "lbs/MMbtu".

 Disagree. Strike "lbs/ mmbtu" and add "lbs/MMBtu".
- 24. In lines 318-319 and 322, strike "of this Section".

 Agree.
- 25. In line 334, strike the period. Agree.
- 26. In line 338, strike "of this Section". Agree.
- 27. In line 352, strike "ten" and the parentheses. **Disagree. Strike "(10)".**
- 28. In line 356, strike "three" and the parentheses.

 Disagree. Strike "(3)".

JCAR350201-2220627r01

1		TITLE 35: ENVIRONMENTAL PROTECTION
2		SUBTITLE B: AIR POLLUTION
3		CHAPTER I: POLLUTION CONTROL BOARD
4		SUBCHAPTER a: PERMITS AND GENERAL PROVISIONS
5		
6		PART 201
7		PERMITS AND GENERAL PROVISIONS
8		
9		SUBPART A: DEFINITIONS
10		
11	Section	
12	201.101	Other Definitions
13	201.102	Definitions
14	201.103	Abbreviations and Units
15	201.104	Incorporations by Reference
16		
17		SUBPART B: GENERAL PROVISIONS
18		
19	Section	
20	201.121	Existence of Permit No Defense
21	201.122	Proof of Emissions
22	201.123	Burden of Persuasion Regarding Exceptions
23	201.124	Annual Report
24	201.125	Severability
25	201.126	Repealer
26		
27		SUBPART C: PROHIBITIONS
28		
29	Section	
30	201.141	Prohibition of Air Pollution
31	201.142	Construction Permit Required
32	201.143	Operating Permits for New Sources
33	201.144	Operating Permits for Existing Sources
34	201.146	Exemptions from State Permit Requirements
35	201.147	Former Permits
36	201.148	Operation Without Compliance Program and Project Completion Schedule
37	201.149	Operation During Malfunction, Breakdown or Startups
38	201.150	Circumvention
39	201.151	Design of Effluent Exhaust Systems
40		
41		SUBPART D: PERMIT APPLICATIONS AND REVIEW PROCESS
42		
43	Section	

44	201.152	Contents of Application for Construction Permit
45	201.153	Incomplete Applications (Repealed)
46	201.154	Signatures (Repealed)
47	201.155	Standards for Issuance (Repealed)
48	201.156	Conditions
49	201.157	Contents of Application for Operating Permit
50	201.157	Incomplete Applications
51		
	201.159	Signatures
52 52	201.160	Standards for Issuance
53	201.161	Conditions
54	201.162	Duration
55	201.163	Joint Construction and Operating Permits
56	201.164	Design Criteria
57	201.165	Hearings
58	201.166	Revocation
59	201.167	Revisions to Permits
60	201.168	Appeals from Conditions
61	201.169	Special Provisions for Certain Operating Permits
62	201.170	Portable Emission Units
63	201.175	Registration of Smaller Sources (ROSS)
64		
65		SUBPART E: SPECIAL PROVISIONS FOR OPERATING
66		PERMITS FOR CERTAIN SMALLER SOURCES
67		
68	Section	
69	201.180	Applicability (Repealed)
70	201.181	Expiration and Renewal (Repealed)
71	201.187	Requirement for a Revised Permit (Repealed)
72	2011107	resignation to the residue of the control of the co
73		SUBPART F: CAAPP PERMITS
74		SOBITMETTY CHART TERMINIS
75	Section	
76	201.207	Applicability
77	201.207	Supplemental Information
78	201.209	Emissions of Hazardous Air Pollutants
78 79	201.209	Categories of Insignificant Activities or Emission Levels
80	201.210	-
		Application for Classification as an Insignificant Activity
81	201.212	Revisions to Lists of Insignificant Activities or Emission Levels
82		CUDDADT C. EVDEDIMENTAL DEDMITC (D
83		SUBPART G: EXPERIMENTAL PERMITS (Reserved)
84		CUDDADTH COMPLIANCE PROCESSION AND
85		SUBPART H: COMPLIANCE PROGRAMS AND
86		PROJECT COMPLETION SCHEDULES

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87		
88	Section	
89	201.241	Contents of Compliance Program
90	201.242	Contents of Project Completion Schedule
91	201.242	Standards for Approval
92	201.244	Revisions
93	201.245	Effects of Approval
94	201.246	Records and Reports
95	201.247	Submission and Approval Dates
96	201.217	Such institution and Approval Butes
97		SUBPART I: MALFUNCTIONS, BREAKDOWNS OR STARTUPS
98		Septimet it immerentelles, Brehmere with entering
99	Section	
100	201.261	Contents of Request for Permission to Operate During a Malfunction, Breakdown
101		or Startup (Repealed)
102	201.262	Standards for Granting Permission to Operate During a Malfunction, Breakdown
103		or Startup (Repealed)
104	201.263	Records and Reports (Repealed)
105	201.264	Continued Operation or Startup Prior to Granting of Operating Permit (Repealed)
106	201.265	Effect of Granting of Permission to Operate During a Malfunction, Breakdown or
107		Startup (Repealed)
108		
109		SUBPART J: MONITORING AND TESTING
110		
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112	201.281	Permit Monitoring Equipment Requirements
113	201.282	Testing
114	201.283	Records and Reports
115		
116		SUBPART K: RECORDS AND REPORTS
117		
118	Section	
119	201.301	Records
120	201.302	Reports
121		
122		SUBPART L: CONTINUOUS MONITORING
123		
124	Section	
125	201.401	Continuous Monitoring Requirements
126	201.402	Alternative Monitoring
127	201.403	Exempt Sources
128	201.404	Monitoring System Malfunction
129	201.405	Excess Emission Reporting

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130	201.406	Data Reduction	
131	201.407	Retention of Information	
132	201.408	Compliance Schedules	
133			
134		SUBPART M: PERMIT BY RULE (PBR) –	
135		GENERAL PROVISIONS	
136			
137	Section		
138	201.500	Purpose	
139	201.505	Applicability	
140	201.510	Notice of Intent to Be Covered By a PBR (Notification)	
141	201.515	Commencing Construction or Modification	
142	201.520	Modification or Change in Status of an Emission Unit Covered by a PBR	
143	201.525	Standard Conditions for PBR	
144	201.530	Recordkeeping and Reporting	
145	201.535	Authority to Operate	
146	201.540	Enforcement Authority	
147		, and the second	
148		SUBPART N: PERMIT BY RULE (PBR) -	
149		BOILERS LESS THAN OR EQUAL TO 100 MMBTU/HR	
150			
151	Section		
152	201.600	Applicability	
153	201.605	Boiler Notice of Intent to Be Covered by a PBR (Notification)	
154	201.610	Federal NSPS and NESHAP Requirements	
155	201.615	Opacity Requirements	
156	201.620	Requirements for Use of Diesel Fuel and Refinery Fuel Gas	
157	201.625	Carbon Monoxide (CO) Requirements	
158	201.630	Nitrogen Oxide (NO _x) Requirements	
159	201.635	PBR Boiler Reporting Requirements	
160			
161	201.APPENI	DIX A Rule into Section Table	
162	201.APPENI	DIX B Section into Rule Table	
163	201.APPENI	DIX C Past Compliance Dates	
164		•	
165	AUTHORIT	Y: Implementing Sections 10, 39, 39.5, and 39.12 and authorized by Section 27 of	
166	the Environmental Protection Act [415 ILCS 5/10, 27, 39, 39.5, and 39.12].		
167			
168	SOURCE: A	Adopted as Chapter 2: Air Pollution, Part I: General Provisions, in R71-23, 4 PCB	
169		d effective April 14, 1972; amended in R78-3 and 4, 35 PCB 75 and 243, at 3 Ill.	
170		24, effective July 28, 1979; amended in R80-5, at 7 Ill. Reg. 1244, effective January	
171		dified at 7 Ill. Reg. 13579; amended in R82-1 (Docket A) at 10 Ill. Reg. 12628,	
172		y 7, 1986; amended in R87-38 at 13 Ill. Reg. 2066, effective February 3, 1989;	
	_	-	

amended in R89-7(A) at 13 III. Reg. 19444, effective December 5, 1989; amended in R89-7(B) at 15 Ill. Reg. 17710, effective November 26, 1991; amended in R93-11 at 17 Ill. Reg. 21483, effective December 7, 1993; amended in R94-12 at 18 Ill. Reg. 15002, effective September 21, 1994; amended in R94-14 at 18 III. Reg. 15760, effective October 17, 1994; amended in R96-17 at 21 Ill. Reg. 7878, effective June 17, 1997; amended in R98-13 at 22 Ill. Reg. 11451, effective June 23, 1998; amended in R98-28 at 22 III. Reg. 11823, effective July 31, 1998; amended in R02-10 at 27 III. Reg. 5820, effective March 21, 2003; amended in R05-19 and R05-20 at 30 III. Reg. 4901, effective March 3, 2006; amended in R07-19 at 33 Ill. Reg. 11965, effective August 6, 2009; amended in R10-21 at 34 III. Reg. 19575, effective December 1, 2010; amended in R12-10 at 35 Ill. Reg. 19790, effective December 5, 2011; amended in R13-18 at 38 Ill. Reg. 1005, effective December 23, 2013; amended in R17-9 at 41 Ill. Reg. 4140, effective March 24, 2017; amended in R23-18 at 47 Ill. Reg. _____, effective _____.

SUBPART C: PROHIBITIONS

Section 201.149 Operation During Malfunction, Breakdown or Startups

ANo person must notshall cause or allow the continued operation of an emission source during malfunction or breakdown of the emission source or related air pollution control equipment if such operation would cause a violation of the applicable standards or limitations set forth in Subchapter c of this Chapter except as specifically provided for by such standard or limitation.unless the current operating permit granted by the Agency provides for operation during a malfunction or breakdown. ANo person must notshall cause or allow violation of the applicable standards or limitations set forth in that Subchapter during startup except as specifically provided for by such standard or limitation.unless the current operating permit granted by the Agency provides for violation of such standards or limitations during startup.

(Source: Amended at 47 Ill. Reg. _____, effective _____)

SUBPART D: PERMIT APPLICATIONS AND REVIEW PROCESS

Section 201.157 Contents of Application for Operating Permit

An application for an operating permit <u>mustshall</u> contain, as a minimum, the data and information specified in Section 201.152. Each application <u>mustshall</u> list all individual emission units and air pollution equipment for which a permit is sought. Any applicant may seek to obtain from the Agency a permit for each emission unit, or such emission units as are similar in design or principle of operation or function, or for all emission units encompassed in an identifiable operating unit, unless subject to the provisions of Section 201.169 of this Subpart or required to obtain an operating permit with federal enforceable conditions pursuant to Section 39.5 of the Act. To the extent that the above specified data and information has previously been submitted to the Agency pursuant to this Subpart, the data and information need not be resubmitted; provided, however, that the applicant must certify that the data and information previously

submitted remains true, correct and current. If emissions of an emission unit during startup would be higher than during normal operation of the emission unit, anAn application for an operating permit mustshall contain a description of the startup procedure for each emission unit, the duration and frequency of startups, the types and quantities of emissions during startup, and the applicant's efforts to minimize any such startup emissions, duration of individual startups, and frequency of startups. If applicable, pursuant to the requirements of Subpart I of this Part, an application for a permit shall contain a description of the startup procedure for each emission unit, the duration and frequency of startups and quantities of emissions during startup in excess of emissions during operations, and the applicant's efforts to minimize any such startup emissions. The Agency may adopt procedures that require data and information in addition to and in amplification of the matters specified in the first sentence of this Section, that are reasonably designed to determine compliance with this Chapter and ambient air quality standards, and that set forth the format by which all data and information mustshall be submitted.

Source:	Amended	at 47 I	Ill. Reg.	, effective)
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SUBPART I: MALFUNCTIONS, BREAKDOWNS OR STARTUPS

Section 201.261 Contents of Request for Permission to Operate During a Malfunction, Breakdown or Startup (Repealed)

- a) A request for permission to continue to operate during a malfunction or breakdown, if desired, shall be included as an integral part of the application for an operating permit pursuant to Subpart D, and shall include as a minimum: a full and detailed explanation of why such continued operation is necessary; the anticipated nature, sources and quantities of emissions which will occur during such continued operation; the anticipated length of time during which such operation will continue; all measures, such as use of off-shift labor or equipment which will be taken to minimize the quantity of air contaminant emissions and length of time during which such operation will continue. When the standards or limitations of Subchapter c of this Chapter will be violated during startup, a request for permission to violate such standards or limitations shall be an integral part of the application for an operating permit pursuant to Subpart D, and shall include, as a minimum: a description of the startup procedure for each emission source, the duration and frequencies of such startups, the type and quantities of emissions during such startups and the applicant's efforts to minimize any such startup emissions, duration of individual startups and frequency of startups.
- b) The Agency may adopt procedures which require data and information in addition to or in amplification of the matters set forth in subsection (a), and which set forth the format in which all data and information shall be submitted. Such procedures and formats, and revisions thereto, shall not become effective until filed with the Secretary of State as required by the Administrative Procedure Act (III. Rev. Stat.

Subchapter c of this Chapter shall immediately report such incident to the Agency by telephone telegraph or such other method as constitutes the fastest available alternative, except if otherwis provided in the operating permit. Thereafter, any such person shall comply with all reasonable directives of the Agency with respect to the incident. In addition, any person subject to this Subpart shall maintain such records and make such reports as may be required in procedures adopted by the Agency pursuant to Subpart K. (Source: Repealed at 47 Ill. Reg, effective)	259	1981, ch. 127, par. 1001 et seq.) (APA Act).
Section 201.262 Standards for Granting Permission to Operate During a Malfunction, Breakdown or Startup (Repealed) Permission shall not be granted to allow continued operation during a malfunction or breakdow unless the applicant submits proof to the Agency that: such continued operation is necessary to prevent injury to persons or severe damage to equipment; or that such continuation is required to provide essential services; provided, however, that continued operation solely for the economic benefit of the owner or operator shall not be a sufficient reason for granting of permission. Permission shall not be granted to allow violation of the standards or limitations of Subchapter of this Chapter during startup unless the applicant has affirmatively demonstrated that all reasonable efforts have been made to minimize startup emissions, duration of individual startup and frequency of startups. Section 201.263 Records and Reports (Repealed) Any person who causes or allows the continued operation of an emission source during a malfunction or breakdown of the emission source or related air pollution control equipment when such continued operation would cause a violation of the standards or limitations set forth Subchapter e of this Chapter shall immediately report such incident to the Agency by telephone telegraph or such other method as constitutes the fastest available alternative, except if otherwis provided in the operating permit. Thereafter, any such person shall comply with all reasonable directives of the Agency with respect to the incident. In addition, any person subject to this Subpart shall maintain such records and make such reports as may be required in procedures adopted by the Agency pursuant to Subpart K. (Source: Repealed at 47 Ill. Reg, effective)		(C D 1 1 47 H1 D CC /
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288 adopted by the Agency pursuant to Subpart K. 289 290 (Source: Repealed at 47 Ill. Reg, effective)	287	
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	290	(Source: Repealed at 47 Ill. Reg. , effective)
291	291	· · · · · · · · · · · · · · · · · · ·
Section 201.264 Continued Operation or Startup Prior to Granting of Operating Permit		Section 201.264 Continued Operation or Startup Prior to Granting of Operating Permit
293 (Repealed)		
294		
295 Any person desiring to continue to operate, or to startup in accordance with Section 201.149		Any person desiring to continue to operate, or to startup in accordance with Section 201.149
prior to the date when an operating permit is required pursuant to Section 201.143 or 201.144,		
		shall make immediate application for permission to operate during a malfunction, breakdown or
298 startup in accordance with Section 201.261.		
299		The state of the second section sectin section section section section section section section section
300 (Source: Repealed at 47 Ill. Reg, effective)		(Source: Repealed at 47 III, Reg. effective)
301		,, ,, ,, ,, ,, ,, ,, ,, ,, ,,

302 303		265 Effect of Granting of Permission to Operate During a Malfunction, or Startup (Repealed)
304	Dicakuowii	of Startup (Repealed)
305 306		of permission to operate during a malfunction or breakdown, or to violate the limitations of Subchapter c of this Chapter during startup, and full compliance with
307	any terms and	d conditions connected therewith, shall be a prima facie defense to an enforcement
808	action allegin	ng a violation of Section 201.149, of the emission and air quality standards of this
309	Chapter, and	of the prohibition of air pollution during the time of such malfunction, breakdown
310	or startup.	
311	_	
312	(Sour	ce: Repealed at 47 Ill. Reg, effective)
313		
314		SUBPART K: RECORDS AND REPORTS
315		
316	Section 201.	301 Records
317		
318		operator of any emission source or air pollution control equipment mustshall
319		minimum: records detailing all activities pursuant to any compliance program and
320		letion schedule pursuant to Subpart H; records detailing all malfunctions,
321		or startups pursuant to Subpart I and records of all monitoring and testing conducted
322	-	ubpart J, plus records of all monitoring and testing of any type whatsoever
323		th respect to specified air contaminants. All such records <u>mustshall</u> be made
324	available to the	he Agency at any reasonable time.
325		
326	a)	The Agency may adopt procedures which:
327		
328		1) Require additional records be maintained consistent with <u>this Partthese</u>
329		regulations; and
330		
331		2) <u>SpecifySet forth</u> the format in which all records <u>mustshall</u> be maintained.
332	1.	
333	b)	The Such procedures and formats, and revisions-thereto, will shall not become
334		effective until filed with the Secretary of State as required by the APA Act.
335	(C	A
336	(Sour	ce: Amended at 47 Ill. Reg, effective)

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1 2 3 4 5		TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE B: AIR POLLUTION CHAPTER I: POLLUTION CONTROL BOARD SUBCHAPTER a: PERMITS AND GENERAL PROVISIONS
6 7 8		PART 202 ALTERNATIVE CONTROL STRATEGIES
9 10		SUBPART A: GENERAL PROVISIONS
11 12 13 14 15	Section 202.101 202.104 202.107 202.110	Definitions Actual Emissions Allowable Emissions Alternative Control Strategy (ACS)
16 17 18	202.113 202.116 202.119	Chapter Emission Baseline Multi-person ACS
19 20 21 22	202.119 202.122 202.125 202.140 202.142	Potential to Emit Abbreviations Scope Severability
23 24 25		SUBPART B: PERMIT APPLICATION
26 27 28 29 30 31 32	Section 202.201 202.210 202.211 202.212 202.213	Emission Baseline for Alternative Control Strategies Permit Application Information Analysis of Emissions Analysis of Environmental Quality Analysis of Methods of Assuring Compliance
33 34	G. J.	SUBPART C: PERMIT CONDITIONS AND ISSUANCE
35 36 37 38 39 40 41 42 43	Section 202.301 202.302 202.303 202.304 202.305 202.306 202.307	Permit Conditions Records and Reports Monitoring and Testing Compliance Dates Public Participation Standards for Issuance Notification to USEPA

44		SUBPART D: PERMIT DURATION, REVISION AND RENEWAL
45	G ··	
46	Section	Donat's a
47	202.401	Duration
48	202.402	Revision
49	202.403	Renewal
50		
51		SUBPART E: ALTERNATIVE CONTROL STRATEGIES
52 53		INVOLVING MORE THAN ONE PERSON
53	C 4:	
54	Section	A1! a a1.11!4
55 56	202.501	Applicability
56	202.502	Permit Application
57 59	202.503	Duration Permit Conditions
58 50	202.504	
59 60	202.505	Records and Reports Revocation
61	202.506	
62	202.507	Termination
63	202 ADDEN	DIXAppendix A Pre-Codification into Codified
64		DIXAppendix B Codified into Pre-Codification
65	202. <u>Al I El</u>	TOTAL Appendix B Codified into 11c-Codification
66	AUTHORI	ΓY: Implementing Section 9.3 and authorized by Sections 5 and 27 of the
67		ntal Protection Act [415 ILCS 5/5, 9.3 and 27].
68	Liiviioiiiiici	inal 1 Totocolon 110t [415 1205 575, 7.5 and 27].
69	SOURCE:	35 Ill. Adm. Code 212 adopted in R81-20 (Interim) at 6 Ill. Reg. 6703, effective May
70		numbered to 35 Ill. Adm. Code 202 and amended in R81-20(A) at 7 Ill. Reg. 8091,
71		ne 27, 1983; codified at 7 Ill. Reg. 13584; corrected at 7 Ill. Reg. 14561; amended in
72		at 8 III. Reg. 4171, effective March 16, 1984; amended in R23-18 at 47 III. Reg.
73		ective
74	, 011	
75		SUBPART A: GENERAL PROVISIONS
76		
77	Section 202	2.107 Allowable Emissions
78		
79	a)	"Allowable emissions" means the emission rate of an emission source calculated
80	,	using the maximum rated capacity of the emission source (unless the emission
81		source is subject to permit conditions or other enforceable limits which restrict the
82		operating rate, or hours of operation, or both) and the more stringent of the
83		following:
84		
85		1) The applicable emission standard or limitation contained in this Chapter,
86		including those with a future compliance date; or
		• • • • • • • • • • • • • • • • • • • •

87		
88		2) The emissions rate specified as a permit condition including those with a
89		future compliance date.
90		
91	b)	The allowable emissions may be expressed as a permit condition limiting annual
92		emissions or material or fuel throughput.
93		
94	c)	Allowable emissions shall include a reasonable estimate of emissions in excess of
95		applicable standards during start-up, malfunction, or breakdown, as appropriate,
96		only if the applicable provisions of 35 Ill. Adm. Code Part 201 have been
97		complied with.
98		
99	<u>c</u> d)	If an emission source is not subject to an emission standard under subsection (a)
100		and is not conditioned pursuant to subsection (b), the allowable emissions
101		willshall be the source's potential to emit.
102		
103	(Sourc	e: Amended at 47 Ill. Reg, effective)
104		
105		SUBPART B: PERMIT APPLICATION
106		
107	Section 202.2	11 Analysis of Emissions
108		
109	a)	A permit application under this Subpart <u>mustshall</u> provide a comparison of the
110		baseline emissions and the emissions which would be permitted under the
111		proposed ACS for each emission source involved in the ACS. Where appropriate
112		this analysis <u>mustshall</u> address differences between the emission sources to be
113		covered by the ACS <u>regardingwith regard to</u> :
114		
115		1) Methods of determining emissions;
116		
117		2) Consistency and reliability of the performance of the emission sources and
118		any associated control devices;
119		
120		3) Frequency and duration of operating during malfunction or breakdown
121		with excess emissions, or excess emissions during start-up with excess
122		emissions;
123		
124		4) Methods of operation, including operating schedules, range of raw
125		materials or products , etc. ; and
126		
127		5) Other characteristics of the emission sources or their operation which may
128		affect equivalence of emissions.
129		

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130	b) The analysis <u>mustshall</u> describe any increases in emissions from emission sources
131	outside the ACS which may accompany the proposed ACS.
132	
133	(Source: Amended at 47 Ill. Reg, effective)

1		TITLE 35: ENVIRONMENTAL PROTECTION
2		SUBTITLE B: AIR POLLUTION
3		CHAPTER I: POLLUTION CONTROL BOARD
4		SUBCHAPTER c: EMISSION STANDARDS AND LIMITATIONS
5		FOR STATIONARY SOURCES
6		
7		PART 212
8		VISIBLE AND PARTICULATE MATTER EMISSIONS
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111		On or After April 14, 1972
112	212.422	Portland Cement Manufacturing Processes
113	212.423	Emission Limits for the Portland Cement Manufacturing Plant Located in LaSalle
114		County, South of the Illinois River
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116		and Associated Quarry Operations Located in LaSalle County, South of the
117		Illinois River
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130 131 132	212.447 212.448 212.449	Electric	etal Desulfurization Not Located in the BOF c Arc Furnaces Oxygen Decarburization Vessels
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136	212.455	Highlir	nes on Steel Mills
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144	212.461	Grain-l	Handling and Drying in General
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150			
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152	212.681	Grindi	ng, Woodworking, Sandblasting and Shotblasting
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157	212.700	Applic	· · · · · ·
158	212.701		gency Measure Plans, Submittal and Compliance Date
159	212.702		nination of Contributing Sources
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163			
164	212.Appendix		Rule into Section Table
165	212.Appendix		Section into Rule Table
166	212.Appendix		Past Compliance Dates
167	212.Illustration	on A	Allowable Emissions from Solid Fuel Combustion Emission Sources
168			Outside Chicago (Repealed)
169	212.Illustratio		Limitations for all New Process Emission Sources (Repealed)
170	212.Illustratio		Limitations for all Existing Process Emission Sources (Repealed)
171	212.Illustration D		McCook Vicinity Map
172	212.Illustratio	on E	Lake Calumet Vicinity Map

173	212.Illustrati	on F	Granite City Vicinity Map		
174	AUTHODIT	X7. T	1		
175	AUTHORITY: Implementing Section 10 and authorized by Sections 27 and 28.5 of the				
176 177	Environmen	tai Prote	ection Act [415 ILCS 5/10, 27 and 28.5].		
178	SOURCE: A	Adopted	l as Chapter 2: Air Pollution, Rules 202 and 203: Visual and Particulate		
179	Emission Standards and Limitations, R71-23, 4 PCB 191, filed and effective April 14, 1972;				
180			, 32 PCB 403, at 3 Ill. Reg. 5, p. 798, effective February 3, 1979; amended in		
181	R78-10, 35 F	PCB 34	7, at 3 Ill. Reg. 39, p. 184, effective September 28, 1979; amended in R78-		
182	11, 35 PCB :	505, at 3	3 Ill. Reg. 45, p. 100, effective October 26, 1979; amended in R78-9, 38 PCF		
183	411, at 4 Ill.	Reg. 24	4, p. 514, effective June 4, 1980; amended in R79-11, 43 PCB 481, at 5 III.		
184	Reg. 11590,	effectiv	ve October 19, 1981; codified at 7 Ill. Reg. 13591; amended in R82-1 (Docke		
185	A) at 10 Ill. l	Reg. 12	637, effective July 9, 1986; amended in R85-33 at 10 Ill. Reg. 18030,		
186	effective Oct	tober 7,	1986; amended in R84-48 at 11 III. Reg. 691, effective December 18, 1986;		
187	amended in R84-42 at 11 III. Reg. 1410, effective December 30, 1986; amended in R82-1				
188	(Docket B) at 12 Ill. Reg. 12492, effective July 13, 1988; amended in R91-6 at 15 Ill. Reg.				
189	15708, effective October 4, 1991; amended in R89-7(B) at 15 III. Reg. 17710, effective				
190	November 26, 1991; amended in R91-22 at 16 Ill. Reg. 7880, effective May 11, 1992; amended				
191	in R91-35 at	16 Ill. l	Reg. 8204, effective May 15, 1992; amended in R93-30 at 18 Ill. Reg. 11587		
192	effective July	y 11, 19	94; amended in R96-5 at 20 Ill. Reg. 7605, effective May 22, 1996;		
193	amended in l	R23-18	at 47 Ill. Reg, effective		
194					
195			SUBPART B: VISUAL EMISSIONS		
196					
197	Section 212.	124 Ex	ceptions		
198					
199	a)		ons 212.122 and 212.123 of this Subpart shall apply during times of startup,		
200			unction and breakdown except as provided in the operating permit granted in		
201		accor	dance with 35 Ill. Adm. Code 201.		
202					
203	<u>a</u> b)		ons 212.122 and 212.123 will of this Subpart shall not apply to emissions of		
204		watei	r or water vapor from an emission unit.		
205					
206	<u>b</u> e)		mission unit which has obtained an adjusted opacity standard pursuant to		
207			on 212.126 will of this Subpart shall be subject to that standard rather than		
208		the li	mitations of Section 212.122 or 212.123 of this Subpart.		
209	-	~			
210	<u>c</u> d)		pliance with the particulate regulations of this Part willshall constitute a		
211		defen	ise.		

For all emission units that which are not subject to Chapters 111 or 112 of

the CAA and Sections 212.201, 212.202, 212.203 or 212.204 of this Part

but which are subject to Sections 212.122 or 212.123 of this Subpart: the

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212 213

1)

216 217		acity limitations of Sections 212.122 and 212.123 will of this Subpart all not apply if it is shown that the emission unit was, at the time of such
217		ission, in compliance with the applicable particulate emissions
		± ± ±
219	Ш	itations of Subparts D through T-of this Part.
220 221	2) For	r all emission units that which are not subject to Chapters 111 or 112 of
222		CAA but which are subject to Sections 212.201, 212.202, 212.203 or
223		2.204 of this Part:
224	212	2.20 4 Of this f art .
225	A)	An exceedance of the limitations of Section 212.122 or 212.123
226	11)	willof this Subpart shall constitute a violation of the applicable
227		particulate limitations of Subparts D through T-of this Part. It
228		willshall be a defense to a violation of the applicable particulate
229		limitations if, during a subsequent performance test conducted
230		within a reasonable time not to exceed 60 days, under the same
231		operating conditions for the unit and the control devices, and in
232		accordance with Method 5, 40 CFR part 60, incorporated by
233		reference in Section 212.113 of this Part, the owner or operator
234		shows that the emission unit is in compliance with the particulate
235		emission limitations.
236		Chilosion initiations.
237	B)	It willshall be a defense to an exceedance of the opacity limit if,
238	<i>D)</i>	during a subsequent performance test conducted within a
239		reasonable time not to exceed 60 days, under the same operating
240		conditions of the emission unit and the control devices, and in
241		accordance with Method 5, 40 CFR part 60, Appendix A,
242		incorporated by reference in Section 212.113 of this Part, the
243		owner or operator shows that the emission unit is in compliance
244		with the allowable particulate emissions limitation while,
245		simultaneously, having visible emissions equal to or greater than
246		the opacity exceedance as originally observed.
247		
248	(Source: Amende	ed at 47 Ill. Reg, effective)
249		<i>ε</i>
250	SUBI	PART L: PARTICULATE MATTER EMISSIONS
251		FROM PROCESS EMISSION UNITS
252		
253	Section 212.324 Process	Emission Units in Certain Areas
254		
255	a) Applicabil	ity .
256	, 11	
257	1) Th:	is Section appliesshall apply to any process emission unit located in any
258	of	the following areas:
		-

- That area bounded by lines from Universal Transmercator (UTM) coordinate 428000mE, 4631000mN, east to 435000mE, 4631000mN, south to 435000mE, 4623000mN, west to 428000mE, 4623000mN, north to 428000mE, 4631000mN, in the vicinity of McCook in Cook County, as shown in Illustration D of
- That area bounded by lines from Universal Transmercator (UTM) coordinate 445000mE, 4622180mN, east to 456265mE, 4622180mN, south to 456265E, 4609020N, west to 445000mE, 4609020mN, north to 445000mE, 4622180mN, in the vicinity of Lake Calumet in Cook County, as shown in Illustration E of this
- That area bounded by lines from Universal Transmercator (UTM) coordinate 744000mE, 4290000mN, east to 753000mE, 4290000mN, south to 753000mE, 4283000mN, west to 744000mE, 4283000mN, north to 744000mE, 4290000mN, in the vicinity of Granite City in Madison County, as shown in
- This Section doesshall not alter the applicability of Sections 212.321 and
- The emission limitations of this Section are not applicable to any emission unit subject to a specific emissions standard or limitation contained in any
 - Subpart Q, Stone, Clay, Glass, and Concrete Manufacturing;
 - Subpart R, Primary and Fabricated Metal Products, and Machinery
- person must notshall cause or allow the emission into the atmosphere, of PM-10 from any process emission unit to exceed 68.7 mg/scm (0.03 gr/scf) during any

302 Alternative Emission Limitation. In lieu of the emission limit of 68.7 mg/scm c) 303 (0.03 gr/scf) contained in subsection (b) of this Section, ano person must notshall 304 cause or allow the emissions from the following emission units to exceed the 305 corresponding limitations in the following table: 306 **Emission Units Emissions Limit** Metric English Shotblasting emissions units in 1) 22.9 mg/scm 0.01 gr/scfthe Village of McCook equipped with fabric filters as of June 1, 1991 2) All process emission units at 5% opacity 5% opacity manufacturers of steel wool with soap pads located in the Village of McCook 307 308 d) Exceptions. The mass emission limits contained in subsections (b) and (c) of this 309 Section willshall not apply to those emission units with no visible emissions other 310 than fugitive particulate matter; however, if a stack test is performed, this 311 subsection is not a defense to a finding of a violation of the mass emission limits 312 contained in subsections (b) and (c) of this Section. 313 314 Special Emissions Limitation for Fuel-Burning Process Emission Units in the e) 315 Vicinity of Granite City. ANo person must not shall cause or allow emissions of PM-10 into the atmosphere to exceed 12.9 ng/J (0.03 lbs/ mmbtu) of heat input 316 317 from the burning of fuel other than natural gas at any process emission unit 318 located in the vicinity of Granite City as defined in subsection (a)(1)(C) of this 319 Section. 320 321 f) Maintenance and Repair. For any process emission unit subject to subsection (a) 322 of this Section, the owner or operator mustshall maintain and repair all air 323 pollution control equipment in a manner that assures that the emission limits and 324 standards in this Section mustshall be met at all times. This Section shall not 325 affect the applicability of 35 Ill. Adm. Code 201.149. Proper maintenance 326 mustshall include the following minimum requirements: 327 328 1) Visual inspections of air pollution control equipment; 329 330 2) Maintenance of an adequate inventory of spare parts; and 331 332 3) Expeditious repairs, unless the emission unit is shutdown. 333

334	g)	Recordkeeping of Maintenance and Repair.
335		
336		1) Written records of inventory and documentation of inspections,
337		maintenance, and repairs of all air pollution control equipment mustshall
338		be kept in <u>compliance</u> accordance with subsection (f) of this Section.
339		
340		2) The owner or operator <u>mustshall</u> document any period during which any
341		process emission unit was in operation when the air pollution control
342		equipment was not in operation or was malfunctioning so as to cause an
343		emissions level in excess of the emissions limitation. These records
344		mustshall include documentation of causes for pollution control equipment
345		not operating or such malfunction and shall-state what corrective actions
346		were taken and what repairs were made.
347		
348		3) A written record of the inventory of all spare parts not readily available
349		from local suppliers mustshall be kept and updated.
350		
351		4) Copies of all records required by this Section <u>mustshall</u> be submitted to
352		the Agency within ten (10) working days after a written request by the
353		Agency.
354		
355		5) The records required under this Section <u>mustshall</u> be kept and maintained
356		for at least three (3) years and mustshall be available for inspection and
357		copying by Agency representatives during working hours.
358		
359		6) Upon written request by the Agency, a report <u>mustshall</u> be submitted to
360		the Agency for any period specified in the request stating the following:
361		the dates during which any process emission unit was in operation when
362		the air pollution control equipment was not in operation or was not
363		operating properly, documentation of causes for pollution control
364		equipment not operating or not operating properly, and a statement of
365		what corrective actions were taken and what repairs were made.
366		
367	h)	Compliance Date. Emission units <u>mustshall</u> comply with the emissions
368		limitations and recordkeeping and reporting requirements of this Section by May
369		11, 1993, or upon initial start-up, whichever occurs later.
370		
371	(Sou	rce: Amended at 47 Ill. Reg, effective)